PARTNERSHIPS WITH OTHER FEDERAL AGENCIES: THE ECONOMY ACT

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US Army Corps of Engineers®

Authority

The Economy Act of 1932, as amended, 31 U.S.C. § 1535

Authorizes agencies to enter into agreements to obtain supplies or services (including construction) from another FEDERAL AGENCY

Determining need and availability:

- Identify Federal agencies located adjacent to or near your USACE project.
- Identify their areas of expertise that USACE might utilize.

NOTE: Economy Act Agreements (EAA) are only used when exchanging funds with another Federal agency. You do not need an EAA to work with another Federal agency where funds are not exchanged (i.e. sharing information and expertise, attending joint meetings, co-hosting special events, etc.)

Successful Economy Act Agreements

- Lucky Peak (NWW) and Bureau of Reclamation: improve recreation facilities by bringing power
- Portland District and Bureau of Land Management (BLM): prescribed burning
- MVP Lock 5 and US Forest Service (USFS): improved habitat through use of dredging
- Libby Dam (NWS) and USFS: cultural resources support
- Lake Okeechobee (SAJ) and Animal & Plant Health Inspection Service (APHIS): iguana control
- St. Louis District and US Fish & Wildlife Service (FWS): endangered species outreach/video
- Nashville District and APHIS: feral pig management
- Abiquiu Lake (SPA) and BLM: ecosystem restoration/invasive species removal
- Blue Marsh Lake (NAB) and APHIS: turkey/black vulture, feral duck/geese, Canada geese removal
- Mark Twain (MVS) and Tennessee Valley Authority (TVA): transformer walkdown
- Wister Lake (SWT) and USFWS: cultural resources monitoring by OK Dept of Wildlife Conservation

Lake Okeechobee, Jacksonville District, SAD Invasive Reptile Control

- Economy Act Agreement with USDA-APHIS Wildlife Services for invasive reptile control
- Five-year contract at $110,000 per year
- Removal and control of iguanas and other invasive reptiles that burrow into dikes and levees, as well as USACE field offices

Lake Okeechobee, Jacksonville District, SAD Invasive Reptile Control

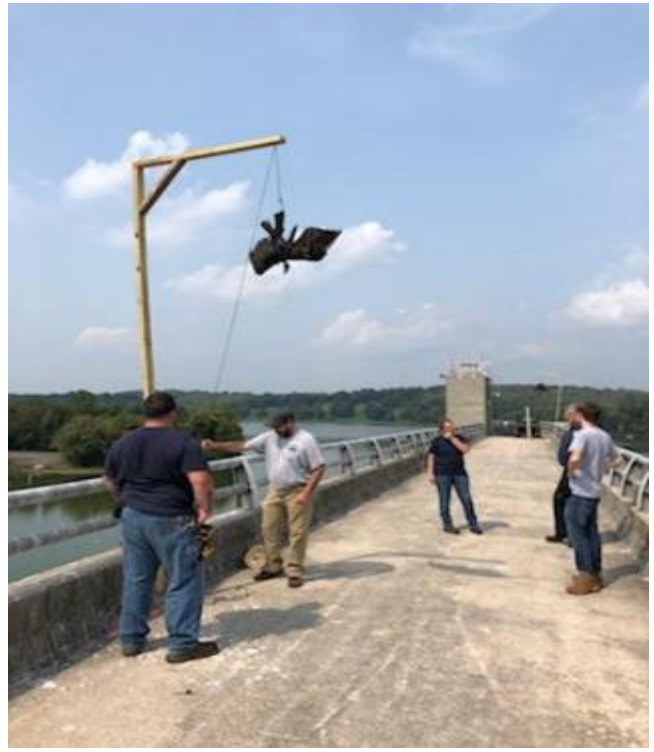
https://www.youtube.com/watch?v=_lLrIRi5LLQ

Abiquiu Lake, Albuquerque District, SPA Invasive Species Removal

- Interagency Agreement with BLM for removal of Russian olive, Siberian elm, and salt cedar in the Arroyo Jaspe Project area
- Remove, treat with herbicide, and burn a minimum of 10 acres, up to 20 acres of vegetation
- USACE pays costs through Military Interdepartmental Purchase Request (MIPR) and conducts nesting surveys before start of migratory bird season

Blue Marsh Lake, Philadelphia District, NAD
Feral Duck/Geese/Vulture Control

- Interagency Agreement with USDA-APHIS Wildlife Services for targeted species removal
- Four effigies were installed. Within approximately two weeks, a dozen black and turkey vultures had vacated the area.
- Received a permit from USDA to harass vultures. Working on a USFWS permit to allow lethal means in the future
- Paid the USDA using the Government Purchase Card (GPC)



Portland District, NWD and Bureau of Land Management Prescribed Burning

- Winter: MOA/Interagency Agreement with BLM. Economy Act funds transfer (Division Senior Executive Service (SES) signature)
- Spring: Group planning meeting (Regional air quality permit, approval of annual burn plan, public notification/outreach to neighbors)
- Late Summer: Site walk through 1-2 weeks before burns
- Fall: After action meeting

Cordell Hull Lake, Nashville District, LRD
Feral Swine Control

- MOA with USDA APHIS Wildlife services for feral swine control at several Tennessee reservoirs
- This approach was adopted in response to ineffective hunting as a control method, which coincided with an increase in illegal stocking.
- USACE staff conducts site assessments, APHIS sharp-shooters conduct swine removal from helicopters and ground-trapping
- First year: 2,678 hogs removed. Second year: 3,209 hogs removed. All known populations removed from Sumner County.

St. Louis District, MVS
Endangered (T&E) Species Outreach/Videos

- Agreement with US Fish & Wildlife Service for creation of endangered species educational videos
- $31,000 was invested to create short videos featuring federal T&E species
- Videos shared freely on social media

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Raystown and Cowanesque Lakes, Baltimore District, NAD
Zebra Mussel Management

- Agreement with USGS to combat the spread of invasive mussels
- Provided a comprehensive overview of mussel populations, lake water quality, management efforts
- Conducted zebra mussel survey
- Developing an updated management and monitoring plan

Lucky Peak Lake, Walla Walla District, NWD
Camp Host Electricity

- Bureau of Reclamation (BOR) hydropower transmission lines pass USACE park area.
- Real Estate in-kind services for BOR plant construction provided site infrastructure, resulting in savings of over $120,000.
- Electricity powers camp host site, radio repeaters, irrigation pump, R1S computer.
- Power is metered and purchased from Idaho Power – the Economy Act pays for the O&M and reduced transmission capacity of BOR lines in delivering power to the site.

When Can You Use The Economy Act?

An Economy Act order can be used when:

1) Funds are available

2) The ordering agency determines that it is in the best interest of the government

3) The ordering agency decides that ordered goods or services cannot be provided as conveniently or cheaply by contract with a commercial enterprise.

Economy Act Terminology

- Treasury Form FS 7600A is a binding agreement covering General Terms & Conditions (GT&C) under which support agreements/orders (using 7600B forms) can be established. Equivalent to an MOA.

- G-Invoicing – Government-Invoicing is a Treasury owned system that all Federal agencies must use to process intra-agency and interagency agreements.

- DoD has mandated the use of G-Invoicing to establish new GT&C agreements and any accompanying support agreements/orders.

- Activities may no longer use DD 1144s for GT&C agreements for support agreements.

Economy Act Key Points

- Determination and Findings (D&F) document must be prepared by the ordering agency.
- Performing agency must be able to provide the goods or services in-house or by contract, and parties should verify under Part 8 of the Federal Acquisition Regulation (FAR) that the responsibility for this good or service is not assigned to another agency of the federal government.
- Authority for the ordering agency to do the work in question must be independently authorized.
- The Economy Act cannot be used for partnerships with non-federal entities and is only used with federal agencies when another more specific transfer authority is not available.
- Payment by GPC may be authorized for purchases within the credit card limit.

Paperwork Needed

- **General Terms & Conditions Agreement** (GT&C)/Master Agreement
  - FS 7600A must be used. (Specifies the authority, fiscal and procurement terms, range of services, period of agreement, etc.)
    Note: MOAs are being phased out in favor of FS 7600A agreements.

- **Interagency Support Agreement/Order**
  - FS 7600B (Funding document used to describe the supplies or services needed)

- **Memo of Determinations and Findings (D&F)** Purpose is to show the Order is in best interest of government

- **Certification of Availability for Purpose** (A statement by the funds certifying official indicating that the funds cited on the order are properly chargeable for the purposes cited in the order.)

- All paperwork must be entered into Treasury Department G-Invoicing system before reimbursable orders can be accepted

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Approval Level

HQUSACE: Senior Executive (SES)

Agreements covering more than one Division

↓

Division Commander

Agreements covering more than one District within a Division

↓

District Commander

Agreements within one District
Requires written Delegation from Division Commander

Staff Involved

- **Requestor**: Project manager or employee requesting the services of another Federal agency. Responsible for preparation, negotiation, and execution of the Economy Act Order
- **Budget Analyst:** Requestor's budget section assists with Purchase Request and Commitment (PR&C) development, Order obligation, invoice admin, and closeout
- **Office of Counsel**: reviews documents for proper procedure/ adherence to policy and regulations
- **Contracting**: Reviews and signs Economy Act Order documents. Principal review of independent government estimate, market research, labor hours/skill mix, business case analysis
- **Resource Management**: Funds Certifying Officer is responsible for certifying funds are available and properly chargeable
- **Division Chief/SES/DE**: Signs Best Procurement Approach Determination

Print Form Reset

UNITED STATES GOVERNMENT GENERAL TERMS & CONDITIONS (GT&C) FS Form 7600A

BUREAU OF THE Fiscal Service U.S. DEPARTMENT OF THE TREASURY

Agreement Between Federal Program Agencies for Intragovernmental Reimbursable, Buy/Sell Activity. In Accordance with TFM Volume 1, Part 2, Chapter 4700, Appendix 8.

Required fields for the FS Form 7600A are denoted with an (*)
Additional fields required when an Agency transitions to G-Invoicing are denoted by a (G)

https://www.fiscal.treasury.gov/fsservices/gov/acctg/g_invoice/g_invoice_home.htm

NEW OR MODIFIED GT&C

General Terms and Conditions (GT&C) Number	G GT&C Number:	
	Requesting Agency (Buyer)	Servicing Agency (Seller)
	* Agency Agreement Tracking Number	* Agency Agreement Tracking Number
	G Modification Number:	
	G Status:	

AGENCY INFORMATION

		Requesting Agency (Buyer)	Servicing Agency (Seller)
1.	* Agency Name		
	* Group Name		
	G Group Description		
	G Document Inheritance Indicator		
	* Agency Location Code (ALC)		
	ALC Description		
	Subordinate Group		
	Cost Center		
	Business Unit		
	Department ID		

GT&C INFORMATION

2.	* GT&C Title		
3.	G Order Originating Partner Indicator		
4.	* Agreement Period	Original Base/Current Modification	New/Proposed Modification
		Start Date (yyyy/mm/dd):	Start Date (yyyy/mm/dd):
		End Date (yyyy/mm/dd):	End Date (yyyy/mm/dd):
5.	Termination Days		
6.	* Agreement Type		
7.	* Advance Payment Indicator	Are Advance Payments allowed for this GT&C? ◯ Yes ◯ No *If **Yes**, the Servicing Agency Advance Payment Authority Title and Citation are required upon creation of an Order against this GT&C.	

Department of Treasury
FS Form 7600A and 7600B
US Government Interagency Agreement

Reset Print Form

UNITED STATES GOVERNMENT ORDER FORM FS FORM 7600B

BUREAU OF THE Fiscal Service U.S. DEPARTMENT OF THE TREASURY

Agreement Between Federal Program Agencies for Intragovernmental Reimbursable, Buy/Sell Activity. In Accordance with TFM Volume 1, Part 2, Chapter 4700, Appendix 8.

Required fields for the FS Form 7600B are denoted with an (*)
Additional fields required when an Agency transitions to G-Invoicing are denoted by a (G)

https://www.fiscal.treasury.gov/g-invoice/

NEW OR MODIFIED ORDER

1.	Order Number	G Order Number:	
		Requesting Agency (Buyer)	Servicing Agency (Seller)
		* Order Tracking Number	* Order Tracking Number
		G Modification Number:	
		G Order Status:	
2.	G General Terms & Conditions (GT&C) Number (Associated with this Order):		
3.	*Order Date (yyyy-mm-dd):		

PARTNER INFORMATION

4.	*Assisted Acquisition Indicator		
5.	*Period of Performance	Original Base/Current Modification	New/Proposed Modification
		Start Date (yyyy-mm-dd):	Start Date (yyyy-mm-dd):
		End Date (yyyy-mm-dd):	End Date (yyyy-mm-dd):
		Requesting Agency (Buyer)	Servicing Agency (Seller)
6.	*Agency Location Code (ALC)		
7.	*Agency Name		
8.	*Group Name		
9.	G Group Description		
10.	Cost Center		
11.	Business Unit		
12.	Department ID		
13.	Unique Entity Identifier (UEI)		
14.	Funding Office Code (Buyer Only)		
15.	Funding Agency Code (Buyer Only)		
16.	Comments		

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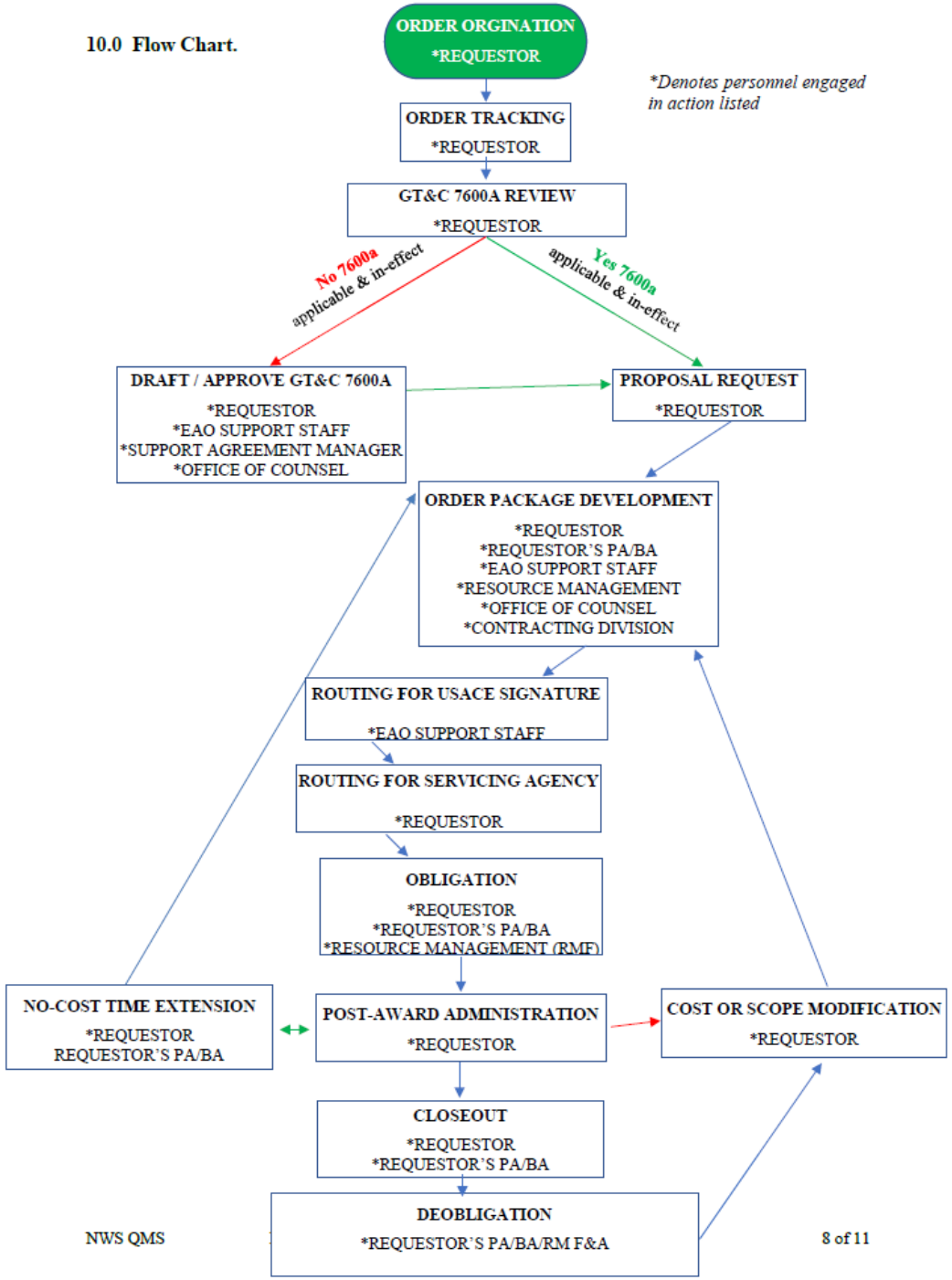
10.0 Flow Chart.



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APPENDIX A
Economy Act Order Document Checklist

CORE QUESTIONS

1. Is there a more specific statutory authority[1] than the Economy Act Order with which to order this work? Yes ☐ No ☐
   If you answered Yes, then you must utilize the other statutory authority and may not utilize an Economy Act Order. If you answered No, move to question 2. If you are unsure, check with the Office of Counsel. The Requestor and Office of Counsel will more than likely need to discuss any authority question with the Servicing Agency.

2. Will this work be completed by a ☐ DoD or ☐ Non-DoD agency?
   If you answered DoD, then Column A documentation applies. If you answered Non-DoD, then move to question 3.

3. Is the Servicing Agency (i.e., agency you are doing the Economy Act Order with) carrying out any type of contract action to complete this work (will the Servicing Agency rely on any resources other than its own employees or on-hand)? Yes ☐ No ☐
   If you answered Yes, then column B Documentation applies. If you answered No, then column C documentation applies.

A DoD	B Non-DoD Contracting	C Non-DoD In-House
☐ FS 7600A GT&C (signed) ☐ Approved Government Order PR&C ☐ Buyer (Requesting Agency (NWS): SOW /Technical Assessment ☐ Seller (Servicing Agency) - Proposal (with line-item cost breakdown) ☐ Determination and Findings (signed by KO, RM, OFC, DPM) ☐ FS 7600B (Unsigned- must have DE/DPM data in block 125 Requesting Agency (Buyer) ☐ FS 7600B RM F&A will input Name and Sign F&A Funding certifying Official in block 124 After DE/DPM signature.	☐ FS 7600A GT&C (signed) ☐ Approved Government Order PR&C ☐ Buyer (Requesting Agency (NWS): SOW /Technical Assessment ☐ Seller (Servicing Agency) - Proposal (with line-item cost breakdown) ☐ Independent Government Estimate ☐ Determination and Findings (signed by KO, RM, OFC, DPM) ☐ Best Procurement Approach Determination ☐ Request for Service Contract Approval (RSCA) for SES Approval *If over Simplified Acquisition Threshold (SAT):* ☐ Non-DoD Certification per FAR 17.703(a) or Waiver per FAR 17.703(e) (https://www.acq.osd.mil/asda/dpc/cp/policy/interagency-acquisition.html) ☐ FS 7600B (Unsigned- must have DE/DPM data in block 125 Requesting Agency (Buyer) ☐ FS 7600B RM F&A will input Name and Sign F&A Funding certifying Official in block 124 After DE/DPM signature.	☐ FS 7600A GT&C (signed) ☐ Approved Government Order PR&C ☐ Buyer (Requesting Agency (NWS): SOW /Technical Assessment ☐ Seller (Servicing Agency) - Proposal (with line-item cost breakdown) ☐ Determination and Findings (signed by KO, RM, OFC, DPM) ☐ FS 7600B (Unsigned- must have DE/DPM data in block 125 Requesting Agency (Buyer) ☐ FS 7600B RM F&A will input Name and Sign F&A Funding certifying Official in block 124 After DE/DPM signature.

8.2: Signature Guidance Table

	Requestor	Requestor's Supervisor	Requestor's Division Chief	Office of Counsel	Contracting Officer	Funds Certifying Official	PPMD Chief	NWS Commander	NWD SES
Master Agreement	-	-	-	R	R	-	-		S
Support Agreement (Order with a non-DoD Agency)	-	-	-	R	R	R	-	-	S
Support Agreement (Order with a DoD Agency)	-	-	-	R	R	R	R	S	-
Independent Government Estimate Under the SAT	S	S	-	-	-	-	-	-	-
Independent Government Estimate Over the SAT	S	R/S	S	-	-	-	-	-	-
Technical Analysis	S	S	-	-	R	-	-	-	-
Determination and Findings	-	-	-	S	S	S	-	-	S
Best Procurement Approach	-	-	-	S	S	-	S	-	R
Request for Service Contract Approval Under $100K	-	-	S	R	-	-	-	-	-
Request for Service Contract Approval Over $100K	-	-	-	R	-	-	R	S	S

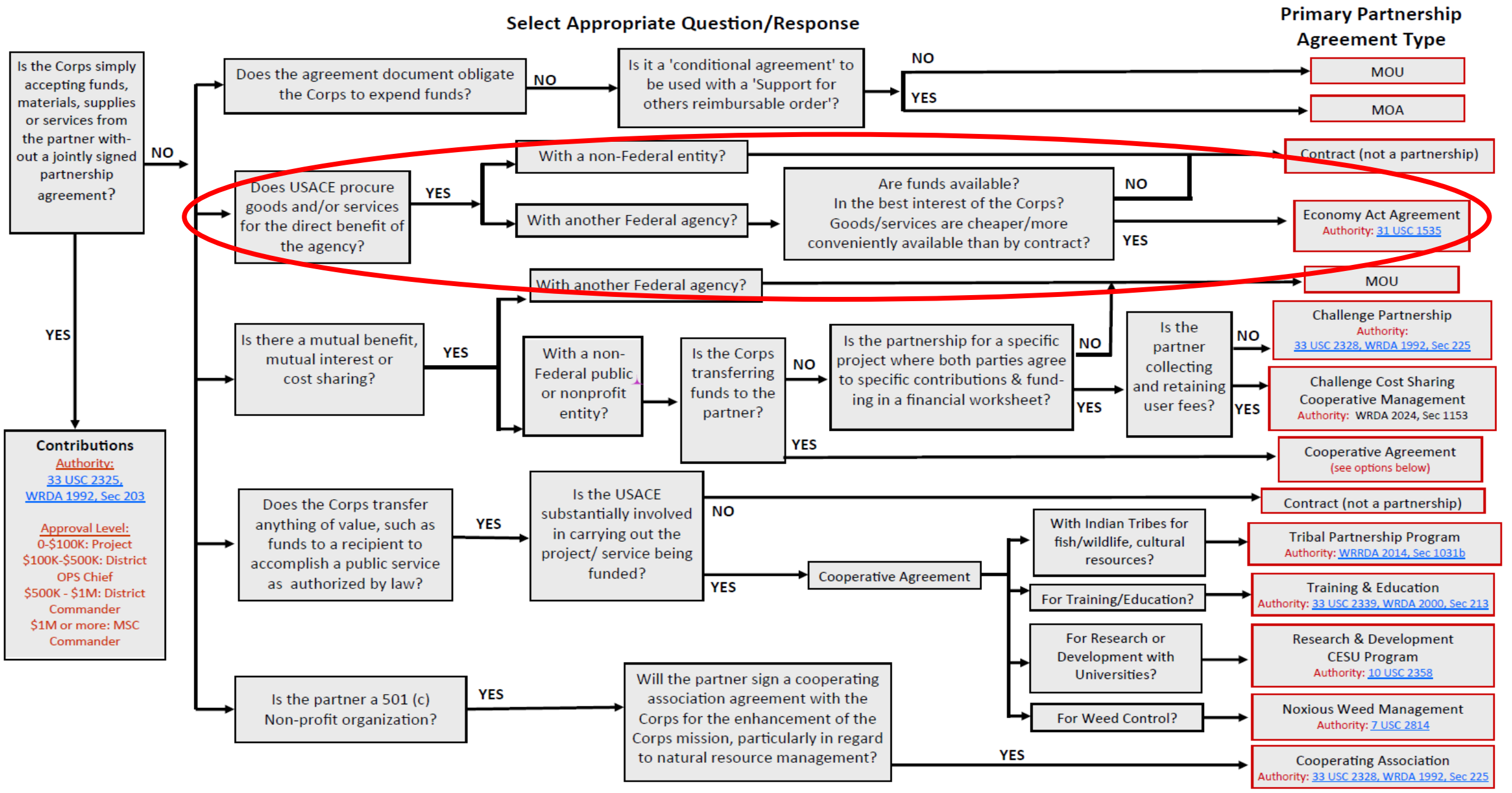
- Review and Signature Required = S
- Review Required = R
- SAT is the Simplified Acquisition Threshold as defined by FAR 2.101. The SAT is currently $250,000.
- Internal processes outside of this SOP may require additional reviewers, such as Project Managers or Section Chiefs.

Existing Economy Act Agreements

- MVK Economy Act D&F for TVA painting work, May 2014
- MVS: St. Louis District and USFWS - Endangered species outreach programs and videos, November 2022
- MVS: Mark Twain Lake and TVA - Transformer walkdown, June 2023
- MVS: Rivers Project and APHIS - Beaver/wildlife control, November 2022
- NWO: Omaha District and USFWS - Prescribed fire management, 7600a form, Sep 2022
- NAB: Cowanesque and Raystown and USGS- zebra mussel management 7600B, May 2024
- NAP: Blue Marsh and APHIS - Feral duck/geese/vulture management, Sep 2021
- NWP: Portland District and US Geological Survey - Mercury exposure risk assessment for purple martins at Willamette Valley Projects
- NWP: Willamette Valley Project and BLM - Prescribed Burns, 7600a form, August 2022
- NWP: Willamette Valley Project and BLM - Prescribed Burns, 7600b form, August 2022
- NWP: Willamette Valley Project and BLM - Prescribed Burns, MFR, D&F, Scope of Work paperwork, August 2022
- NWW Dworshak and BLM - Forest Management D&F
- NWW Dworshak and FWS - National Fish Hatchery D&F, Sep 2013
- NWW: Lucky Peak and BOR - Improvements to bring power to recreation area, 7600a form, March 2025
- NWW: Lucky Peak and BOR - Improvements to bring power to recreation area, 7600b form, March 2025
- NWW: Lucky Peak and BOR - Improvements to bring power to recreation area, D&F March 2025
- National Language Service Corps 7600a- USACE as requesting agency, May 2025
- TVA 7600a- USACE as requesting agency, Feb 2023
- US Department of the Interior 7600a USACE as requesting agency, Feb 2023
- US Department of the Interior 7600a DOI as requesting agency, Feb 2023
- USDA APHIS 7600a- USACE as servicing agency, Sep 2021
- USDA APHIS MOA- USACE as requesting agency, Sep 2021
- US Forest Service 7600a- USACE as servicing agency, May 2021

USACE NRM Partnership Agreement Decision Tree

(for Recreation and Environmental Stewardship Partnerships)



Tips for Success

- Some districts or divisions have specific guidance on how to accomplish this process – **check with your support staff** (Counsel, Resource Management, Contracting)

- This can be a slow process due to routing and review requirements
  - Do not get frustrated
  - It is worth the effort if the job needs to be done and expertise only exists or is more economical using the Federal Government

Recap Questions

What document is required to formalize an Economy Act agreement?

a. Memorandum of Understanding (MOU).
b. Treasury Form FS 7600A.
c. Memorandum of Agreement (MOA)
d. Interagency Agreement (IAA)

On the Gateway

https://corpslakes.erdc.dren.mil/partners/economy.cfm

US Army Corps of Engineers

Natural Resources Management Gateway

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myArmyPartnerships

Economy Act

The Economy Act of 1932, as amended, 31 U.S.C. 1535, authorizes the agency (ordering agency) to place orders for goods and services with another federal agency or a major organizational unit of an agency (performing agency). An Economy Act order can be used when: 1) funds are available, 2) the head of the ordering agency determines that it is in the best interest of the government, and, 3) the head of the ordering agency decides that ordered goods or services cannot be provided as conveniently or cheaply by contract with commercial enterprise. These must be shown by a Determination and Findings (D&F) document, prepared by the ordering agency. The performing agency must be able to provide the goods or services in-house or by contract, and parties should verify under Part 8 of the FAR that the responsibility for this good or service is not assigned to another agency of the federal government. Authority for the ordering agency to do the work in question must be independently authorized. It should be noted that funds made available to the performing agency, but not yet obligated by the performing agency, shall be de-obligated and returned to the ordering agency at the end of their period of availability.

The Economy Act cannot be used for partnerships with non-federal entities, and is only used with federal agencies when another more specific transfer authority is not available. (Some agencies have their own transfer authorities that do not include de-obligation requirements and D&Fs, such as Section 632 of the Foreign Assistance Act, which the Corps may accept under the Chief's Economy Act (see below)). When entering into an Economy Act agreement with a non-DoD entity, the Corps must enter into an agreement by which the ordering agency agrees to pay all costs.

- Policy & Procedures
- Existing Economy Act Agreements
- Success Stories
- FAQs
- Sample Templates